

Message Text

CONFIDENTIAL

PAGE 01 STATE 098119
ORIGIN EUR-04

INFO OCT-01 ISO-00 /005 R

66011

DRAFTED BY:EUR/RPM:JJMARESCA:EB

APPROVED BY:EUR/RPM:WSHINN

-----060535Z 087103 /17

R 051754Z JAN 77

FM SECSTATE WASHDC

TO AMEMBASSY BONN

C O N F I D E N T I A L STATE 298119

FOL REPEAT STATE 298119 ACTION NATO DTD 20 DEC.

QUOTE

C O N F I D E N T I A L STATE 298119

HOLD FOR OPENING OF BUSINESS

FOLLOWING REPEAT STATE 298119 ACTION MOSCOW INFO LENINGRAD
08 DEC 76

QUOTE

C O N F I D E N T I A L STATE 298119

E.O. 11652: GDS

TAGS: PFOR, UR, US, CSCE

SUBJECT: CSCE IMPLEMENTATION: 6TH APPROACH TO SOVIETS

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 098119

REF: MOSCOW 18119

1. DEPARTMENT HAS REVIEWED EMBASSY'S PROPOSED NON-PAPER
(REFTEL, PART II) FOR USE IN NEXT BILATERAL APPROACH TO
MPA. IN OUR VIEW, THE NON-PAPER FULLY COVERS THE TOPICS
WE WISH TO RAISE. IT REPRESENTS A BALANCED, NON-CONTENTI-
OUS STATEMENT OF OUR INTEREST IN MOVING AHEAD ON IMPLEMEN-

TATION OF CSCE FINAL ACT AND IS PARTICULARLY EFFECTIVE
IN TERMS OF ITS SHOWING OUR INTEREST IN IMPLEMENTATION IN
ALL BASKETS.

2. WE HAVE CONSIDERED SEVERAL ALTERNATIVE PROPOSALS ON THE
OPTIMUM TIMING FOR THIS APPROACH AND. AFTER DISCUSSIONS
WITH AMB, TOON, HAVE DETERMINED THAT EMBASSY SHOULD NOW
PROCEED, REQUESTING AN EARLY MEETING WITH APPROPRIATE MFA
OFFICIALS. WE WOULD HOPE THAT THIS DEMARCHE CAN BE MADE
BY MID-DECEMBER.

3. DEPARTMENT APPROVES TEXT OF NON-PAPER AS GIVEN REFTER
EXCEPT FOR THE FOLLOWING MINOR CHANGES:

A. IN PARAGRAPH 17 (PAGE 4, SECTION 2, OF REFTEL),
CHANGE "OUR SOVIET PARTNERS" TO READ "THE SOVIET UNION,"

B. IN PARAGRAPH 20 REGARDING CBM'S (PAGE 1, SECTION 3
OF REFTEL), DELETE "WITH REGARD TO QUESTIONS..., PARTI-
CULARLY", AT THE BEGINNING OF THAT PARAGRAPH. SUBSTITUTE
INSTEAD: "WITH REGARD TO CONFIDENCE-BUILDING MEASURES,
IMPLEMENTATION HAS BEEN PROMISING, DESPITE RESTRICTIVE IN-
TERPRETATIONS CONCERNING CERTAIN OF THESE COMMITMENTS."
THIS WOULD BE THE NEW FIRST SENTENCE OF THIS PARAGRAPH.

C. IN PARAGRAPH 21, A, (BEGINNING ON PAGE 1 OF SECTION
3 OF REFTEL AND CONTINUING ONTO PAGE 2, SECTION 3) WHICH
BEGINS "CONCERNING COMMERCIAL EXCHANGES..." DELETE THE
WORDS "AND WILL CONCINUE" AT THE END OF THAT PARAGRAPH.
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 098119

D. IN PARAGRAPH 21, O (ON PAGE 3, SECTION 3 OF REFTER)
WHICH BEGINS "CONCERNING THE SOVIET PROPOSALS FOR CONFER-
ENCES ON ENERGY--"DELETE THE WORDS"CONTINUE TO GIVE
CLOSE ATTENTION TO THESE TOPICS". SUBSTITUTE INSTEAD:(WE)
"ARE IN THE PROCESS OF STUDYING THESE TOPICS AS AGREED AT
THE LAST ECE PLENARY SESSION." IN THE SAME PARAGRAPH
DELETE THE LAST SENTENCE BEGINNING "WE EXPECT ECE DELIBERA-
TIONS..." ENTIRELY.

F. IN PARAGRAPH 5 CONCERNING TRAVEL CONTROLS, WHICH
BEGINS "IN THIS CONNECTION, WE REITERATE OUR READINESS.."
DELETE THE ALTERNATIVE PROPOSAL FOR SIGNIFICANT MUTUAL RE-
LAXATION OF TRAVEL CONTROLS (PAGE 2, SECTION 4 OF REFTEL)
WHICH BEGINS "IF IT IS NOT POSSIBLE FOR THE SOVIET SIDE--"
THIS PROPOSAL, WHICH WE SUPPORT, WILL HAVE TO BE FURTHER
STAFFED OUT HERE AND MAY BE THE SUBJECT OF A SPECIFIC
APPROACH TO MFA AT A LATER DATE. DEPARTMENT SUGGESTS THAT
YOU ADD TO YOUR TRAVEL CONTROL PARAGRAPH THE FOLLOWING

REMINDER "ON MAY 1, 1976, THE DEPARTMENT OF STATE REOPENED AREAS IN THE US WHICH WERE TEMPORARILY CLOSED TO TRAVEL BY SOVIET OFFICIALS AFTER THE CLOSURE BY THE SOVIET GOVERNMENT IN 1974 OF CERTAIN BORDER AREAS IN THE USSR. THE EMBASSY NOTES THAT NO SIMILAR RELAXATION BY THE SOVIET GOVERNMENT IN TRAVEL CONTROLS HAS BEEN FORTHCOMING. THE EMBASSY WISHES TO POINT OUT THAT SUCH A RELAXATION WOULD BE A WELCOME STEP, ACCORDING WITH THE SPIRIT OF THE FINAL ACT."

4.FYI: INREFERENCE TO PARAGRAPH 21, B CONCERNING BUSINESS CONTACTS AND FACILITIES (SEE PAGES 2 AND 3 OF SECTION 3, REFTEL) YOU MAY WANT TO SUGGEST ORALLY TO MFA SOME SPECIFIC AREAS OF SUBSTANDARD PERFORMANCE AND PARTICULAR INFORMATION WHICH COULD BE PROVIDED BY THE SOVIET GOVERNMENT.

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 098119

5. SIMILAR APPROACHES TO OTHER EASTERN EUROPEAN STATES ARE PENDING. THESE WILL BE TIMED TO FOLLOW CLOSELY UPON YOUR APPROACH TO THE SOVIETS, ALSO, USNATO WILL BE INSTRUCTED TO BRIEF NATO MEMBER REPRESENTATIVES AFTER YOU HAVE MADE THIS DEMARCHE. ROBINSON
UNQUOTE KISSINGER

UNQUOTE KISSINGER
UNQTE:

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: REPORTS, ALLIANCE, TREATY COMPLIANCE, COLLECTIVE SECURITY AGREEMENTS
Control Number: n/a
Copy: SINGLE
Sent Date: 05-Jan-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE098119
Document Source: CORE
Document Unique ID: 00
Drafter: EUR/RPM:JJMARESCA:EB
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770005-0394
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770177/aaaacpkp.tel
Line Count: 148
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: a27eb8dc-c288-dd11-92da-001cc4696bcc
Office: ORIGIN EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 MOSCOW 18119
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 11-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3655985
Secure: OPEN
Status: NATIVE
Subject: CSCE IMPLEMENTATION: 6TH APPROACH TO SOVIETS CONFIDENTIAL CONFIDENTIAL
TAGS: PFOR, UR, US, CSCE
To: BONN
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/a27eb8dc-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009